

Frontline Worker Pay Working Group Hearing

August 12, 2021

Outstanding Questions

- Who will get the payments?
- What will the amount be?
- How will these payments be made?
- When will these payments be made?
- What collaborative approaches can be leveraged?
- What criteria will be used in determining eligibility?
- Will income thresholds be used?
- Will the payment be a flat amount or on a sliding scale?
- Does an appeal mechanism need to be in place?

Three Main Responsibilities



Payment Options

- 1. State collects and verifies worker data based on criteria and distributes directly to workers (Business Relief Payment model)
- 2. State contracts with third-party vendor that receives validated worker data from state and distributes the payment (Vaccine Incentive Program)
- 3. State awards grants to businesses to distribute to workers based on established criteria
- 4. Employers collect and verify worker data based on criteria and distribute to workers, state reimburses
- 5. Workers submit application, state agencies verify and distribute payment
- 6. Payment incorporated into tax system as a refundable credit

Direct distribution of payments by the state



- State agencies would:
 - Automatically identify eligible workers through existing datasets
 - Verify eligibility, and
 - Issue payments.

- This option would be the path of least resistance for frontline workers. No action would be needed on their part to receive a payment.
- No action needed by frontline workers could create confusion and uncertainty around eligibility, which could lead to phone calls and questions.
- This option requires significant IT development and testing by state agencies, which would create significant risk to timely legislative implementation work.
- This option would require all state agencies prioritize this work ahead of other work currently taking place as a result of the past legislative session.

Direct distribution of payments by a third-party



- This option would require either the state to collect and verify frontline worker data, or frontline workers would "apply" for a payment by filling out an online form for verification by the state.
- The state would verify data to ensure eligibility requirements are met.
- A third-party vendor would process and issue payments.
- This is a similar process to what is currently used by the state for the COVID vaccine incentive program.

- Having a third-party vendor process the payment takes pressure off state agencies currently working to implement changes from the past legislative session.
- This would make getting payments out by the end of the year much more attainable.
- This option has the potential to increase administrative costs.
- A vendor selection process would be needed.

Grants to employers



- Employers would identify employees eligible for payment.
- State would verify and make lump sum payment directly to employers.
- Employers would then make the payment directly to their employees.
 - Employers would need to meet certain eligibility requirements and would receive a lump sum amount based on those criteria.
 - Employers would pay their frontline workers based off eligibility criteria.

- The responsibility of making payments would be on employers, not on the state.
- This would allow employers to more efficiently identify those frontline workers in particular occupational categories that meet eligibility requirements.
- This could create additional challenges or burdens for businesses that do not have the capacity to administer a program like this.
- A verification process would be needed to ensure businesses are fairly distributing payments to eligible workers.

Reimbursement process to employers



- Employers identify and "front" the frontline worker payment to their employees.
- Employers then apply to the state for payment reimbursement of frontline worker pay that has already been issued to employees.
- State verifies application and pays employer one lump sum reimbursement.
- Revenue program that follows this same model:
 - MN Education Assignment of Income Tax Refunds

- The responsibility of making payments would be on employers, not on the state.
- Employers could quickly identify and pay their frontline workers, then seek reimbursement from the state for those payments.
- Allows employers to get payment to frontline workers fast then rely on the state for reimbursement.
- Could pose a challenge for employers that have cash-flow constraints.
 - Would need to provide an alternative payment options for these businesses.
- A verification process would be needed to ensure businesses are fairly distributing payments to eligible workers.

Worker Submits Application for Payment



- Responsibility on the worker to apply for a payment.
- The state would verify applicants to ensure they meet eligibility requirements.
- Payment could be either state or third-party.
- This option would be modeled after the Louisiana Frontline Hazard Pay program.

- An open application would allow anyone to apply, potentially causing an increase in the number of unqualified applicants, which could increase verification times.
- There will be workers that do not feel comfortable filling out an online application.
- There will be workers that may not have access to an online application.

Integrate into state tax system



- Workers would apply for a tax credit when they file their 2021 individual income tax return.
- Payment would be a refundable credit included in the worker's tax refund.
- Verification would follow existing auditing criteria payment would be made before the verification takes place.

- This option would be less challenging to administer since most systems are already in place.
- Payments would not happen until a worker files their 2021 individual income tax return (early 2022).
- This would be a refundable credit would either reduce tax burden or increase refund.
- This option would make it more difficult to estimate the total overall amount of funding required.
- Doesn't feel like a bonus or something additional to the worker just part of their taxes.

Questions?